

## Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ISO-00 IOE-00 CIAE-00 DODE-00 PM-05  
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01  
SP-02 SS-15 USIA-06 DHA-02 DLOS-09 OES-07 EB-08  
AID-05 COME-00 FRB-03 TRSE-00 XMB-02 OPIC-03  
LAB-04 SIL-01 OMB-01 /116 W  
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P 031352Z AUG 77  
FM AMEMBASSY DAKAR  
TO SECSTATE WASHDC PRIORITY 0505  
INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 DAKAR 5259

E.O. 11652: GDS  
TAGS: PFOR, PORG, APER, SG  
SUBJECT: MULTILATERAL AFFAIRS: REQUEST FOR MULTILATERAL  
INFORMATION ON HOST GOVERNMENT: SENEGAL

REF: (A) STATE 159747; (B) STATE 148782; (C) 76 DAKAR 1266

1. SUMMARY: SENEGAL CONTINUES TO TAKE OUTSPOKEN STANDS IN  
DEFENSE OF MODERATE INTERESTS IN SPECIALIZED AND REGIONAL  
FORA WHERE ITS INFLUENCE CAN BE MOST EFFECTIVELY WIELDED,  
BUT GENERALLY ACCEPTS NON-ALIGNED CONSENSUS IN UNGA.  
IMPORTANT PRINCIPLES FOR SENEGALESE INCLUDE UN UNIVERSALITY,  
DECOLONIZATION, HUMAN RIGHTS, AND NEW INTERNATIONAL ECONOMIC  
AND CULTURAL ORDER. UPCOMING EVENTS IN DAKAR INCLUDE  
MARCH 1978 GROUP OF 77 LAW OF THE SEA (LOS) CONCLAVE,  
FOLLOWED BY MAY ISLAMIC CONFERENCE SESSION. SENEGALESE  
RECENTLY ELECTED CANDIDATES TO CHAIR IAEA BOARD AND TO  
HUMAN RIGHTS COMMISSION, AND SEEK TO RETAIN SEAT ON ICAO,  
WHICH IS IMPORTANT FOCAL POINT OF CURRENT SENEGALESE  
DIPLOMACY. SENEGALESE HOLDING INTERNATIONAL POSTS (IN  
UNESCO, HUMAN RIGHTS COMMISSION, IAEA, ETC.) HAVE  
GENERALLY PLAYED RESPONSIBLE AND CONSTRUCTIVE ROLES.  
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SENEGALESE SUPPORT US HUMAN RIGHTS ACTIVISM, AGREE THAT  
UN SPECIALIZED AGENCIES SHOULD BE ISOLATED FROM  
POLITICIZATION, AND HAVE HIGH INTEREST IN NORTH-SOUTH  
ISSUES AND CORRESPONDING EXPECTATIONS FOR NEW US  
INITIATIVES. ON QUESTIONS SUCH AS KOREA, WHERE US AND  
SENEGALESE POSITIONS HAVE DIFFERED, THERE IS READINESS  
FOR FRANK DIALOGUE. END SUMMARY.

2. WITH SOLE CHANGE THAT SENEGAL IS NO LONGER MEMBER OF NON-ALIGNED COORDINATING COMMITTEE (NACC), REF C ASSESSMENT OF SENEGALESE ROLE AND OBJECTIVES IN MULTI-LATERAL FORA REMAINS VALID. SENEGALESE VENERATE UN CHARTER AND UN AS INSTITUTION, BUT UN IS NOT THEIR PRIMARY VEHICLE FOR PARTICIPATION IN INTERNATIONAL SYSTEM. FOR PURSUING MAJOR FOREIGN POLICY GOALS, SENEGALESE PREFER SPECIALIZED AND REGIONAL FORA WHERE THEIR LIMITED INFLUENCE CAN BE BROUGHT TO BEAR MOST EFFECTIVELY.

3. IN OAU, FRANCO-AFRICAN AND SUB-REGIONAL BODIES SUCH AS WEST AFRICAN ECONOMIC COMMUNITY (CEAO), SENEGALESE HAVE ASSUMED OUTSPOKEN STANCE IN DEFENSE OF WHAT THEY REGARD AS VITAL MODERATE INTERESTS; IN PARTICULAR, THEY ARE PLAYING LEADERSHIP ROLE IN MOBILIZING MODERATE STATES TO RESIST "EXTERNAL" (SOVIET) INTERVENTION. THEY HAVE SOUGHT TO PROMOTE RECONCILIATION BETWEEN COMPETING NATIONALIST FACTIONS IN RHODESIA AND ANGOLA. IN OAU AND ISLAMIC CONFERENCE THEY HAVE REPEATEDLY OPPOSED CALLS FOR EXPELLING ISRAEL FROM INTERNATIONAL BODIES, DISSENTING FORMALLY FROM RESOLUTIONS THEY COULD NOT DEFEAT. IN SUCH FORA AS LOS NEGOTIATIONS, SENEGALESE HAVE SOUGHT TO SERVE AS CONCILIATORY BRIDGE BETWEEN DEVELOPED STATES AND MORE RADICAL LDC'S.

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4. LOOMING EXCEPTION TO THIS CONSTRUCTIVE INTERNATIONAL ROLE HAS BEEN SENEGAL'S FREQUENTLY NEGATIVE PERFORMANCE ON ISSUES OF IMPORTANCE TO US DURING UN GENERAL ASSEMBLIES, THOUGH 31ST UNGA REFLECTS IMPROVEMENT ON PREVIOUS YEARS. AS DISCUSSED REF C, SENEGALESE ROLE AT UNGAS REFLECTS PERSONAL IMPRINT AND INDEPENDENCE OF SENEGAL'S UN PERM REP. BUT UNGA VOTES ALSO PROVIDE OPPORTUNITY FOR SENEGAL TO REASSERT CREDENTIALS AS GENUINELY NON-ALIGNED MEMBER OF THIRD WORLD WHICH MIGHT BE BROUGHT INTO QUESTION BY ITS CONDUCT ELSEWHERE. IN ABSENCE OF FOES, MAJOR CHANGES IN SENEGALESE FOREIGN POLICY APPARATUS OR PERSONALITIES, EMBASSY EXPECTS THIS ABERRATION TO PERSIST, ALTHOUGH WE BELIEVE AMBASSADOR YOUNG'S HIGHLY EFFECTIVE PERSONAL DIPLOMACY MAY WELL BE SUCCESSFUL IN MODERATING PERM REP FALL'S MORE ERRATIC PERFORMANCES.

5. IN JULY 19 PRESENTATION TO SENEGALESE CABINET OUTLINING NATIONAL OBJECTIVES AT FORTHCOMING 32ND UNGA, MINISTER OF STATE FOR FOREIGN AFFAIRS EMPHASIZED SENEGALESE COMMITMENTS TO PRINCIPLE OF UNIVERSALITY WITHIN UNITED NATIONS, TO DECOLONIZATION AND HUMAN RIGHTS AND TO "INAUGURATION OF A MORE EQUITABLE AND HUMANE NEW

ECONOMIC, SOCIAL AND CULTURAL ORDER."

6. AMONG OTHER HIGHLIGHTS OF MULTILATERAL ACTIVITY FOR  
SENEGALESE IN YEAR AHEAD WILL BE MARCH 1978 GROUP OF  
77 LOS MEETING IN DAKAR (DAKAR 5148) CHAIRED BY HEAD  
OF SENEGALESE LOS DELEGATION, AMADOU MOCTAR CISSE. MAY  
1978 SESSION OF ISLAMIC CONFERENCE IN DAKAR PRESIDED  
OVER BY SECRETARY GENERAL KARIM GAYE OF SENEGAL SHOULD  
PROVIDE SETTING MORE CONDUCTIVE TO MODERATION THAN DID  
THIS YEAR'S TRIPOLI VENUE. BY CONTRAST, SENEGALESE  
PROFILE IN NON-ALIGNED GROUP IS MUCH REDUCED SINCE ITS  
DEPARTURE FROM NACC.

7. IN PAST YEAR, CISSE WAS SUCCESSFUL SENEGALESE  
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CANDIDATE FOR CHAIRMAN OF BOARD OF IAEA GOVERNORS, AND  
SENEGALESE SUPREME COURT PRESIDENT KEBE MBAYE WAS RE-  
ELECTED TO UN HUMAN RIGHTS COMMISSION (HRC). CHIEF OF  
UN DIVISION IN SENEGALESE FOREIGN MINISTRY INDICATES  
THAT ONLY PLANNED SENEGALESE CANDIDACIES OF WHICH HE IS  
AWARE ARE FOR CONTINUED MEMBERSHIP IN COUNCIL OF INTER-  
NATIONAL CIVIL AVIATION ORGANIZATION (GENEVA A-170) AND  
FOR SEATS ON WORLD FOOD AND ECOSOC COUNCILS.

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C O N F I D E N T I A L SECTION 2 OF 2 DAKAR 5259

C O R R E C T E D C O P Y (MRN SHD READ 5259 VICE 52591)

8. SENEGALESE-AMERICAN COLLABORATION HAS BEEN PARTICULARLY CLOSE WITHIN ICAO IN CONNECTION WITH SENEGAL'S CONTINUING RESISTANCE TO CAPE VERDIAN DEMAND FOR CIVIL AVIATION FLIGHT INFORMATION REGION (FIR) CENTERED ON SAL AND CARVED OUT OF EXISTING DAKAR FIR. REMARKABLY ENOUGH, THIS EFFORT HAS REPRESENTED A MAJOR FOCAL POINT OF SENEGALESE MULTILATERAL DIPLOMACY DURING PAST YEAR, AND REMAINS A PRIMARY OBJECTIVE FOR MONTHS AHEAD. US DELEGATION HAS COMMENDED RESPONSIBLE SENEGALESE CONTRIBUTION TO ICAO ON THIS AND OTHER ISSUES.

9. PERFORMANCE OF SENEGALESE HOLDING INTERNATIONAL LEADERSHIP ROLES HAS GENERALLY BEEN PRAISEWORTHY. AT 19TH UNESCO GENERAL CONFERENCE, DIRGEN MBOW SUCCESSFULLY MANEUVERED FOR AFRICAN SUPPORT TO DEFEAT ARAB HARDLINERS ON HARSH RESOLUTIONS SUCH AS EXPANDING SANCTIONS AGAINST ISRAEL FOR ALLEGEDLY HARMFUL ACTIVITIES IN JERUSALEM. MBAYE'S RECENT HRC RE-ELECTION WAS SEEN AS TRIBUTE TO HIS DISTINGUISHED PERSONAL REPUTATION, AND HE WORKED COOPERATIVELY WITH US DELEGATION AT SPRING 1977  
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GENEVA HRC MEETING. AFTER JUNE IAEA BOARD MEETING WHERE SOUTH AFRICA LOST ITS DESIGNATED SEAT, NEWLY-ELECTED SENEGALESE CHAIRMAN CISSE WAS CITED BY USIAEA FOR "SCRUPULOUSLY PROFESSIONAL AND NON-PARTISAN...STATESMANSHIP." WHILE THERE HAVE BEEN EXCEPTIONS, WE BELIEVE SENEGAL CONSCIOUSLY SEEKS IMAGE FOR ITS NATIONALS HOLDING INTERNATIONAL POSTS AS CONCILIATORY AND RESPONSIBLE STATESMEN.

10. USG PRECISION IN DEFINING SMALL GROUP OF KEY ISSUES OF IMPORTANCE TO US PRIOR TO 30TH AND 31ST UNGAS AND FOLLOWING THROUGH WITH SUSTAINED DEMARCHES (INCLUDING THOSE MADE DURING LAST YEAR'S VISIT BY GOVERNOR SCRANTON) WAS, FROM EMBASSY'S STANDPOINT, OUTSTANDING MEANS OF FOCUSING SENEGALESE ATTENTION UNMISTAKABLY ON ISSUES WHICH WOULD FIGURE IMPORTANTLY IN OUR ASSESSMENT OF SENEGALESE DISPOSITION TOWARD COOPERATION WITH U.S.

11. MOST DIFFICULT MULTILATERAL POLITICAL ISSUE IN OUR RELATIONS WITH SENEGAL IN RECENT YEARS HAS BEEN KOREA, ON WHICH WE HAVE SUSTAINED CONTINUOUS DIALOGUE WHICH HAS CONTRIBUTED TO SOME SENEGALESE MOVEMENT TOWARD MORE EVEN-HANDED POSITION. PRESIDENT CARTER'S POLICIES ON KOREA WILL DO MUCH GRADUALLY TO ELIMINATE REMAINING DIVERGENCE BETWEEN US AND SENEGALESE POSITIONS.

ON KOREA AND OTHER KEY ISSUES WHERE OUR POSITIONS HAVE DIFFERED, EMBASSY HAS FOUND SENEGALESE READINESS FOR CONTINUING FRANK EXCHANGES AND PREDISPOSITION TO JOIN WITH US IN SEARCHING FOR WAYS TO BRING US CLOSER TOGETHER.

12. WITH RESPECT TO KEY ISSUES OUTLINED REF B, SENEGALESE TAKE PRIDE IN THEIR OWN HUMAN RIGHTS RECORD, AND HAVE  
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APPLAUDED US COMMITMENT TO HUMAN RIGHTS ACTIVISM, PARTICULARLY THROUGH PROMINENT PUBLIC SUPPORT FOR AMERICAN INITIATIVES TO PROMOTE MAJORITY RULE IN SOUTHERN AFRICA. RECENT DESIGNATION, WITH PRESIDENT SENGHOR'S BLESSING, OF SENEGALESE OAU OFFICIAL MOKTAR THIAM AS DEPUTY SECRETARY GENERAL OF AMNESTY INTERNATIONAL (ADDIS ABABA A-72) IS SYMBOLIC OF FORTHCOMING SENEGALESE POSITION ON HUMAN RIGHTS ISSUES. WE SHOULD BE ABLE TO ELICIT CONTINUED SENEGALESE COOPERATION ON MANY HUMAN RIGHTS ISSUES.

13. AS EVIDENCED BY PERFORMANCE IN UNESCO AND ELSEWHERE, SENEGALESE ARE IN AGREEMENT IN PRINCIPLE THAT UN SPECIALIZED AGENCIES SHOULD BE ISOLATED FROM POLITICIZATION, SINCE GENERAL ASSEMBLY IS SEEN AS ONLY PROPER FORUM FOR POLITICAL DISCUSSIONS. WHILE WE WILL NOT ALWAYS BE SUCCESSFUL IN PERSUADING SENEGAL TO TAKE STAND AGAINST NON-ALIGNED CONSENSUS, WE CAN EXPECT SYMPATHY AND SOME ACTIVE SUPPORT FROM SENEGAL ON THIS QUESTION.

14. NORTH-SOUTH ECONOMIC ISSUES ARE OF HIGH INTEREST TO SENEGALESE, WHO QUESTION "WILL" OF INDUSTRIALIZED WESTERN NATIONS TO RESPOND TO THIRD WORLD NEEDS WHILE ALSO CHASTIZING COMMUNIST BLOC FOR FAILING TO DO ITS PART. SENEGALESE CONVICTION THAT TERMS OF TRADE FOR LDC'S ARE GRADUALLY DETERIORATING AND THEIR COMMITMENT TO SUCH PAT SOLUTIONS AS INDEXATION LEFT THEM DISAPPOINTED WITH US PROPOSALS AT NAIROBI UNCTAD MEETING AND OTHER RECENT CONFERENCES, THOUGH INITIAL STATEMENTS BY CARTER ADMINISTRATION SPOKESMEN HAVE ENCOURAGED SENEGALESE TO EXPECT MORE FAR-REACHING RESPONSES FROM US IN FUTURE. SENEGAL WILL VALUE OPPORTUNITIES FOR BILATERAL CONSULTATION ON NORTH-SOUTH ISSUES, BUT WILL CONTINUE SEEKING MAXIMUM CONCESSIONS FROM DEVELOPED COUNTRIES.

15. UN STRUCTURAL AND BUDGETARY CONTROL ISSUES HAVE  
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NOT BEEN MAJOR ISSUE OF DISCUSSION WITH SENEGAL IN PAST.  
EMBASSY LOOKS FORWARD TO PRESENTING US POSITIONS AS  
INSTRUCTED, THOUGH WE ARE LIKELY TO ENCOUNTER OPPOSING  
VIEWS ON SUCH QUESTIONS AS UNIDO AND SECURITY COUNCIL  
VETO RIGHT.

16. MULTILATERAL AFFAIRS OFFICER REMAINS POLITICAL OFFICER  
ALAN MCKEE. FINAL POINT WORTH MAKING AGAIN THIS YEAR  
IS THAT, WHILE EMBASSY IS BETTER EQUIPPED TO PREPARE FRENCH  
TRANSLATIONS OF NOTES AND AIDE MEMOIRE THAN SOME SMALLER  
POSTS, OUR SPEED, ACCURACY AND, WE SUSPECT, COMPRE-  
HENSION BY SENEGALESE ARE ENHANCED WHEN DEPARTMENT CAN PROVIDE  
TEXTS IN FRENCH FOR KEY PASSAGES OF DEMARCHES WE ARE  
INSTRUCTED TO MAKE ON MULTILATERAL ISSUES. WHEN FULL FRENCH  
TEXTS ARE NOT PRACTICAL, IT IS OFTEN USEFUL AT LEAST TO HAVE  
OFFICIAL FRENCH VERSIONS OF TITLES OF RESOLUTIONS OR OF SPECIAL  
BODIES INVOLVED SO WE CAN BE SURE THAT WE AND OUR HOSTS ARE  
TALKING ABOUT THE SAME THING.  
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## Message Attributes

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**TAGS:** PFOR, PORG, APER, SG, US  
**To:** STATE  
**Type:** TE  
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